Difi
Direktoratet for
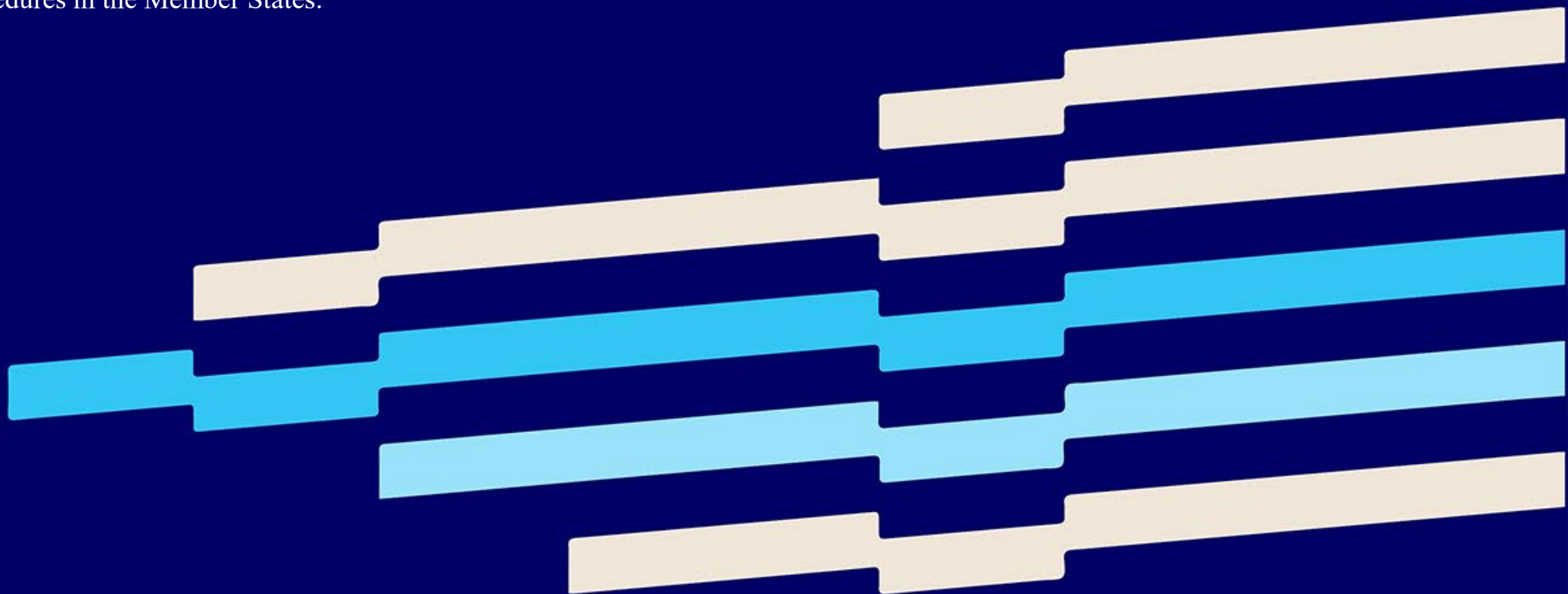forvaltning og ikt

Call - CEF-TC-2017-2 – eProcurement

Task: The priority outcomes is to help to complete the transition to eProcurement in the Member States. In particular, they will facilitate cross-border bidding and contribute to simplify public procurement procedures in the Member States.

—

Alberto Chacón
<a.chacon@pixelware.com>
Brussel, 26.March 2019

Who are we?

Difi and Diputación de Bizkaia as Public entities

EU-Supply, Visma, Mercell and PIXELWARE as suppliers for Contracting Authority's

Amesto as a supplier for the Economic operators
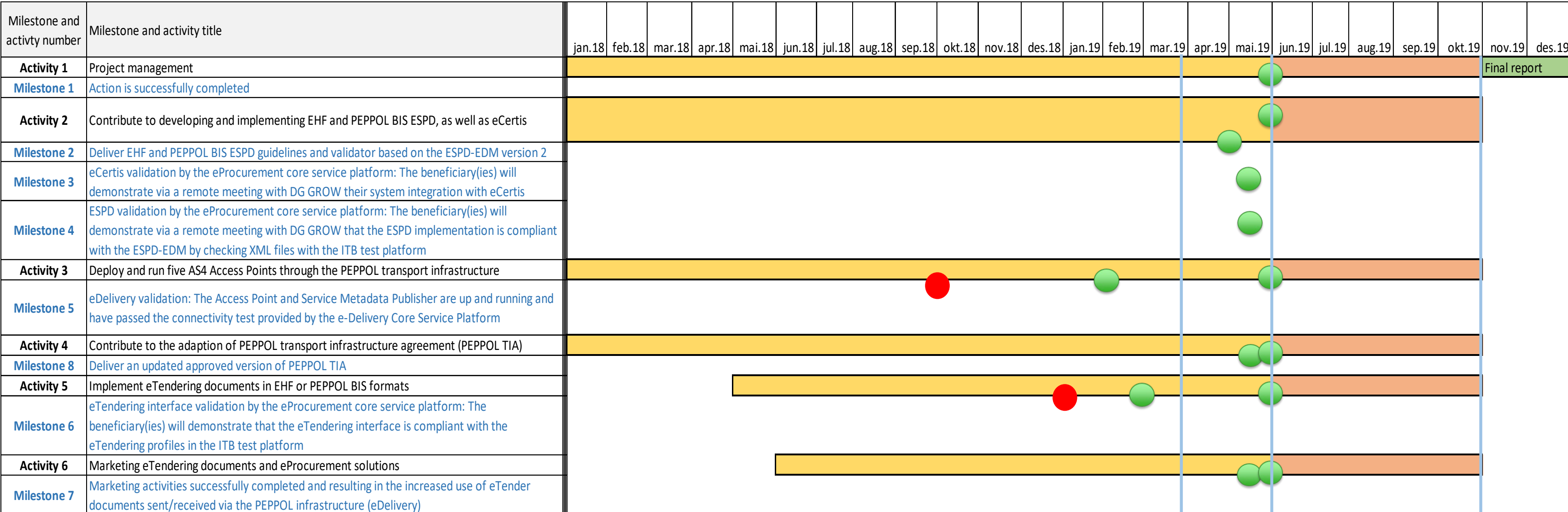
Diputaclón de Bizkaia

The Project

- ## Project timeline
  - Start date: January 2018
  - End-date: 31.May 2019
  - New end-date: 31.October 2019

- ## Transport: New Access Points
  - Using AS4
  - ASiC
  - Testing with CEF Core Service and PEPPOL testbed
  - Testing with INTERPLAT consortium

- ## BIS eProcurement formats
  - **P001** - Procurement Procedure Subscription
  - **P002** - Procurement Documents Access
  - **P003** - Tender Submission
  - Testing with CEF ITB/ISA testbed

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Challenges

- Project timeline
  - Start date: January 2018
  - End-date: 31.May 2019 <<< Will not be ready – waiting for updated documentation/specifications/rules form OpenPEPPOL
  - New end-date: 31.October 2019 <<< Not granted yet

- Transport: New Access Points
  - <<< Missing Pre-award agreement from OpenPEPPOL for the Pre-award domain (Access Point agreement)
  - Using AS4 <<< Oxalis is not CEF conformant tested yet
  - ASiC <<< Use of encrypting – missing PEPPOL Service Provider certificates issued by OpenPEPPOL
  - Testing with CEF Core Service <<< Testing with CEF is a challenge
  - PEPPOL testbed
  - Testing with INTERPLAT consortium

- BIS eProcurement formats
  <<< BIS specifications are not as good as they should be. Sent RFC to OpenPEPPOL
  - **P001** - Procurement Procedure Subscription <<< Documentation/specification/rules must updates needed
  - **P002** - Procurement Documents Access <<< Documentation/specification/rules must updates needed
  - **P003** - Tender Submission <<< Documentation/specification/rules must updates needed
  - Testing with CEF ITB/ISA testbed
    <<< OpenPEPPOL must send new rules and specifications before CEF ITB/ISA validator will be updated

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Timeline

Milestone and activty number	Milestone and activity title	jan.18	feb.18	mar.18	apr.18	mai.18	jun.18	jul.18	aug.18	sep.18	okt.18	nov.18	des.18	jan.19	feb.19	mar.19	apr.19	mai.19	jun.19	jul.19	aug.19	sep.19	okt.19	nov.19	des.19
Activity 1	Project management																							Final report	
Milestone 1	Action is successfully completed																								
Activity 2	Contribute to developing and implementing EHF and PEPPOL BIS ESPD, as well as eCertis																								
Milestone 2	Deliver EHF and PEPPOL BIS ESPD guidelines and validator based on the ESPD-EDM version 2																								
Milestone 3	eCertis validation by the eProcurement core service platform: The beneficiary(ies) will demonstrate via a remote meeting with DG GROW their system integration with eCertis																								
Milestone 4	ESPD validation by the eProcurement core service platform: The beneficiary(ies) will demonstrate via a remote meeting with DG GROW that the ESPD implementation is compliant with the ESPD-EDM by checking XML files with the ITB test platform																								
Activity 3	Deploy and run five AS4 Access Points through the PEPPOL transport infrastructure																								
Milestone 5	eDelivery validation: The Access Point and Service Metadata Publisher are up and running and have passed the connectivity test provided by the e-Delivery Core Service Platform																								
Activity 4	Contribute to the adaption of PEPPOL transport infrastructure agreement (PEPPOL TIA)																								
Milestone 8	Deliver an updated approved version of PEPPOL TIA																								
Activity 5	Implement eTendering documents in EHF or PEPPOL BIS formats																								
Milestone 6	eTendering interface validation by the eProcurement core service platform: The beneficiary(ies) will demonstrate that the eTendering interface is compliant with the eTendering profiles in the ITB test platform																								
Activity 6	Marketing eTendering documents and eProcurement solutions																								
Milestone 7	Marketing activities successfully completed and resulting in the increased use of eTender documents sent/received via the PEPPOL infrastructure (eDelivery)																								

🟢 Milestone

Status today · Original end-date · New end-date

An amendment for a postponing the project until 31.October 2019

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Access Point

Access Points with AS4 protocol

- 5 new Access Points are getting ready

- Using the "OpenPEPPOL testbed" for approval of new AS4 Access Points ✔️

- Using the "eDelivery CEF core service" for approval for new AS4 Access Points 😢
  - Connectivity testing is an issue with all installations except Domibus

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Formats

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eTender and EHF ESPD

- ESPD
  - UBL 2.2 – ready for use
  - ESPD EDM 2.0.2 is in an official version but is it god enough? DGGrow is working on a final, final, final version ESPD 2.0.3.
  - ESPD-INT project has published ESPDemd 2.0 (*This is **not** a PEPPOL ESPD BIS 2.0 version!!*)
  - EHF ESPD 1.1 is ready for use. It is based on ESPD 1.0.2 with Lot. This will be used in Norway

eTender documents are ready (==these are the documents that are to be developed and sent in this project==):

- **P001** - Procurement Procedure Subscription
  - EO sends a **T001** to CA – "query for information about the Tender - **Subscribe to Procedure**"
  - CA sends a **T002** "receipt - **Subscribe to Procedure Confirmation**" to EO
    The EO is registered in the CA system so that all new information from the CA also goes to the EO.

- **P002** - Procurement Documents Access
  - EO sends a **T003** to CA - "asking for documents to the Tender - **Tender Status Enquiry** "
  - CA sends a **T004** to EO with all documents in the **Call for Tenders** (or a link to where the documents are placed)
    ESPD will be sent but in various versions (ESPD 1.0.2 or ESPD 2.0.2 or EHF ESPD 1.1 or no ESPD)
    The EO is registered in the CA system so that all new information from the CA also goes to the EO.

- **P003** - Tender Submission
  - EO sends a **T005** to CA – **Tender** "containing all the documents for the bid"
    ESPD will be sent but in various versions (ESPD 1.0.2 or ESPD 2.0.2 or EHF ESPD 1.1 or no ESPD)
    ASiC is used – signed by the EO service provider, encrypted with the CA certificate, zipped
  - CA sends at **T006** to EO - **Tender Receipt** – to confirm that the Tender message has been received
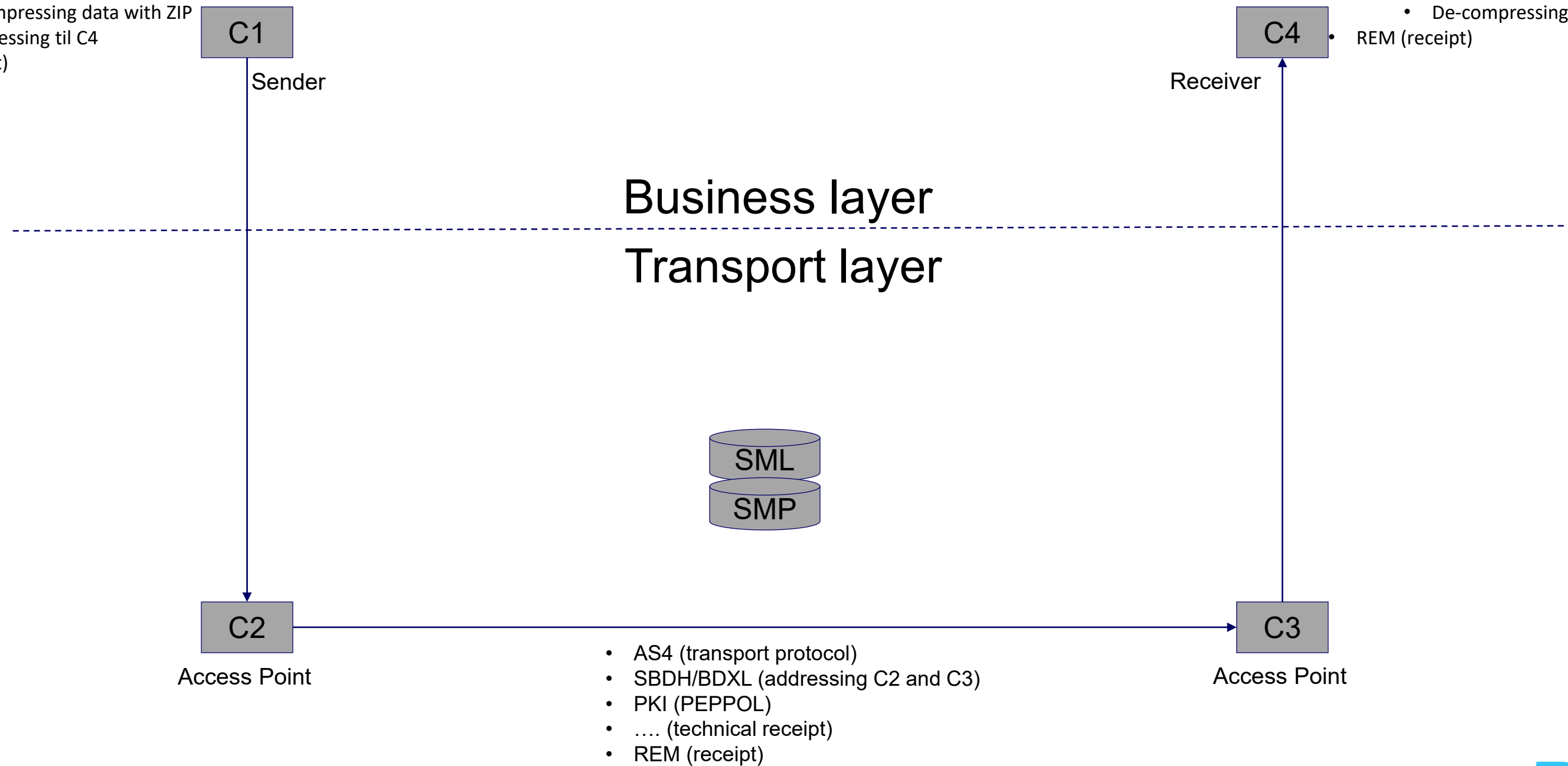
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Transport

Using PEPPOL 4-corner - Process – pre-award – AS4 (sending/receiving tendering documents)

Process called AS4:
- ASiC (packing of the eTerndering documents)
  - C4 – encryption – SHA2 – 256,
    Format=CMS RFC 5652, Key length= 256, Algorithm=AES-256, Certificate=….
  - C1 – signing of documents/manifest with hash
  - Compressing data with ZIP
- SBDH – addressing til C4
- REM (receipt)

Process called AS4:
- ASiC (unpacking of the eTerndering documents)
  - De-compressing ZIP
  - C4 – de-encryption
    C1 – signature check
  - De-compressing ZIP
- REM (receipt)

C1

Sender

C4

Receiver

Business layer
Transport layer

SML

SMP

C2

Access Point

C3

Access Point

- AS4 (transport protocol)
- SBDH/BDXL (addressing C2 and C3)
- PKI (PEPPOL)
- …. (technical receipt)
- REM (receipt)

PEPPOL
PAN-EUROPEAN PUBLIC PROCUREMENT ONLINE

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Tendering

CA

- Dekryptering
- ESPD
- Validation

1

Doffin → TED

EO

Office systems

4

- STORK
- ID-Proten

Encryptioin public key
Certificate from CA
(Algoritme=AES-256
CMS (Cades -n BES))

Addressing

SML
SMP
ELMA

Services for CA
Service poriver:
T005:
- UnEntcrypte
- Unpakking ASiC
- Validate Signing
  (PEPPOL PKI on pre-
  award)
T006:
- Packing the ASiC
  T006

2

Certifikat
from PEPPOL
PKI

3

Accesspoint CA
- Timestamp

Accesspoint EO
- Sending the
  ASiC to CA

Soap msg (AS4):
Timestamp
Hach til melding
Hach til ASiC payload

eDelivery

Services for EO
Service poriver **T005:**
- Authentication
- Validate the format
- Entcrypte
- Pakking ASiC
- Signing with EO certificate
  (new Service Provider
  certificate fromPEPPOL
- Signing with public key
  from EO
- Sending the message
T006:
- Unpacking the message
  T006

4a

New
pre-award
Certificate
from PEPPOL

PEPPOL
PAN-EUROPEAN PUBLIC PROCUREMENT ONLINE

ASiC

Payload for this project

- **P001** - Procurement Procedure Subscription

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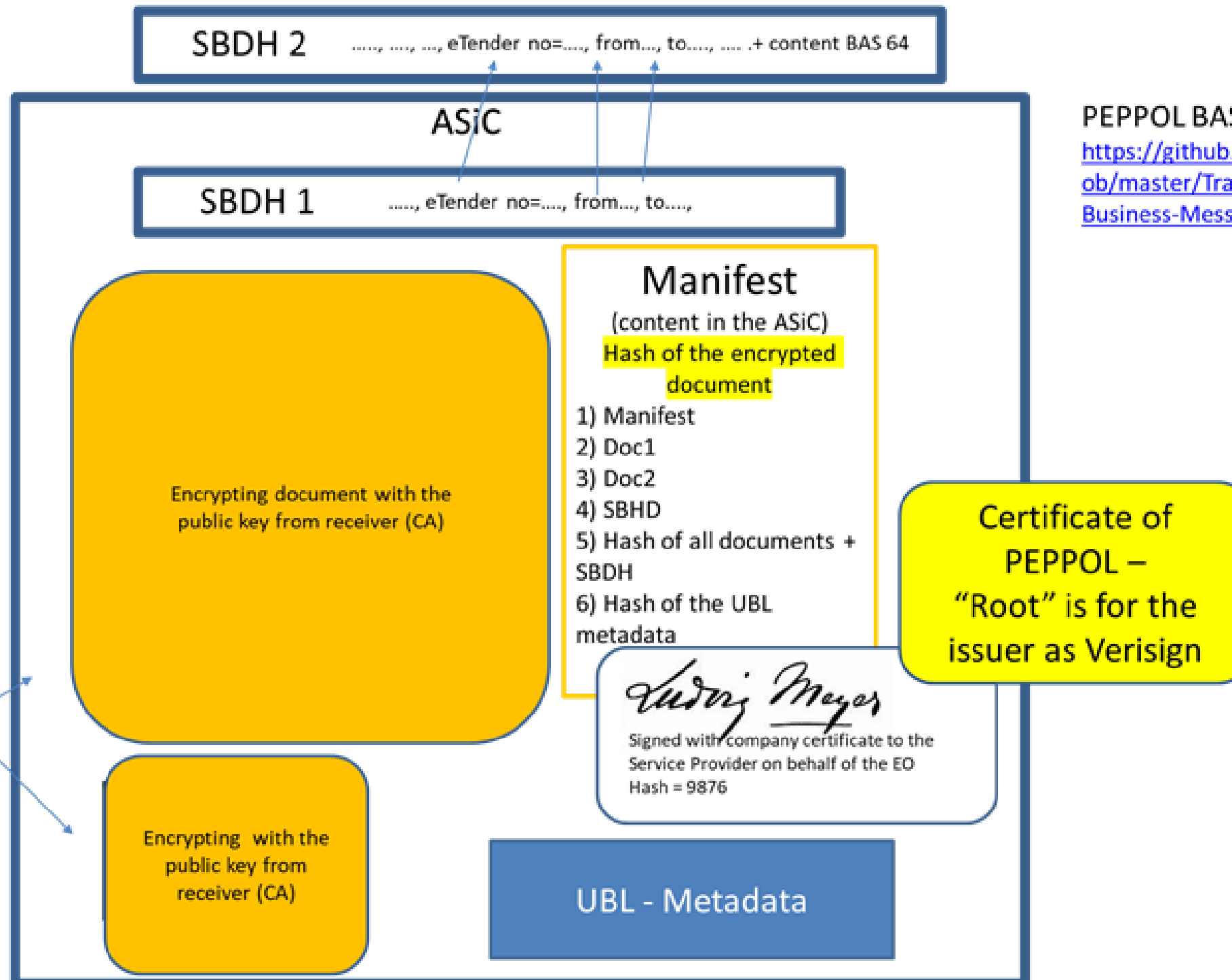
ASiC container

T005
TenderSubmition
must be encrypted.
All other transactions
does not need to
be encrypted

SBDH 2 ....., ..., ..., eTender no=...., from..., to...., ...+ content BAS 64

ASiC

SBDH 1 ....., eTender no=...., from..., to....,

PEPPOL BAS 64 compression
https://github.com/OpenPEPPOL/documentation/bl
ob/master/TransportInfrastructure/PEPPOL-EDN-
Business-Message-Envelope-1.2-2019-02-01.pdf

Manifest
(content in the ASiC)
Hash of the encrypted
document
1) Manifest
2) Doc1
3) Doc2
4) SBHD
5) Hash of all documents +
SBDH
6) Hash of the UBL
metadata

Encrypting document with the
public key from receiver (CA)

Certificate of
PEPPOL –
"Root" is for the
issuer as Verisign

Signed with company certificate to the
Service Provider on behalf of the EO
Hash = 9876

Separately encrypted
documents

Encrypting with the
public key from
receiver (CA)

UBL - Metadata

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RFC

Dear OpenPEPPOL PRACC members,

In the past year new PEPPOL BIS adding value to the pre-award PEPPOL suite have been produced for the eTendering usage.
Hence a new team covering the development and testing of the requests for changes of the specs must be established as soon as possible.

The workgroup is open for all members.

In order to join the workgroup please state your interest no later than 20 March 2019.
To: openpeppol@peppol.eu and lsabella.rapisarda@consip.it
Subject: PRACC developing and testing team

The members showing interest in joining the team will be invited to PRACC Face-to-Face meeting in Brussels Tuesday 26 of March 2019ck to back to GA.

Best regards,

Isabella Rapisarda
PRACC Coordinator

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